

Office of the
Legislative Fiscal Analyst

FY 2002 Budget Recommendations

Joint Appropriations Subcommittee for
Health and Human Services

Utah Department of Human Services
Substance Abuse

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1.0 Summary: Division of Substance Abuse

The Division of Substance Abuse (DSA) is the State substance abuse authority. The Division administers state and federal funds for the treatment and prevention of substance abuse. It contracts with the State's 13 local substance abuse authorities, which provide services either directly or through contract providers. The Division receives state and federal substance abuse funds and allocates them to local substance abuse authorities. A seven-member Board of Substance Abuse is the policy-making entity for the Division.

Summary

The Fiscal Analyst recommends a total FY 2002 budget for the Division of Substance Abuse just under \$31 million, including \$10.7 million from the General Fund. This recommendation includes a transfer of \$56,000 General Funds from the Executive Director Operations' Legal Affairs budget for the movement of an employee who will now be devoting his time entirely to DSA matters. It also includes an increased appropriation of \$100,000 from the Intoxicated Driver Rehabilitation Account (General Fund Restricted). The FY 2002 recommended budget also includes a reduction of \$26,200 (\$13,800 General Fund) due to the retirement rate reduction.

	Analyst FY 2002 Base	Analyst FY 2002 Changes	Analyst FY 2002 Total
Financing			
General Fund	10,666,800	56,000	10,722,800
Federal Funds	19,151,500		19,151,500
Dedicated Credits Revenue	11,500		11,500
GFR - Intoxicated Driver Rehab	950,000	100,000	1,050,000
Transfers - Other Agencies	22,200		22,200
Total	\$30,802,000	\$156,000	\$30,958,000
Programs			
Administration	1,393,300	56,000	1,449,300
State Services	6,649,300		6,649,300
Local Services	21,809,400		21,809,400
Drivers Under the Influence	950,000	100,000	1,050,000
Total	\$30,802,000	\$156,000	\$30,958,000
FTE/Other			
Total FTE	24	1	25

2.0 Issues: Division of Substance Abuse

2.1-METH Abuse Treatment Funding

The Division is requesting increased substance abuse treatment funds specifically aimed at the growing methamphetamine (METH) epidemic. It is estimated that if funds were available, another five or six thousand persons would seek treatment for abuse of this devastating illegal drug. The Analyst would recommend, if funds become available, that the Legislature increase treatment funding by at least \$250,000.

2.2-Drug Courts and Drug Boards

These programs are reported as a separate line item of appropriation. The program funding is administered by both the Division of Substance Abuse and the Department's Executive Director's Office.

2.3 Medical Director

The Division has decided to create the position of Medical Director, Division of Substance Abuse, a requirement for participation in the federal Substance Abuse Prevention and Treatment (SAPT) grant. The funding (\$160,500) for the position comes from existing State and federal funds. Besides the federal requirement, substance abuse treatment programs are growing more heavily dependent on medicines. It is difficult to find addiction physicians in most areas of the State.

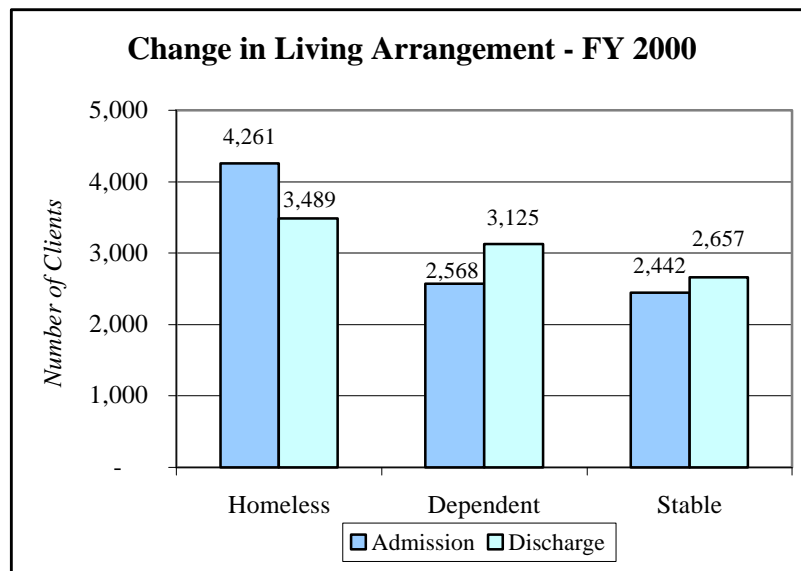
3.0 Programs: Division of Substance Abuse

Performance Measures

While the Division will report in more detail on performance and outcome measures, the Analyst has chosen several measures to highlight in this report. Performance measures used in the substance abuse field generally try to gauge lessening of dependency and improved quality of life.

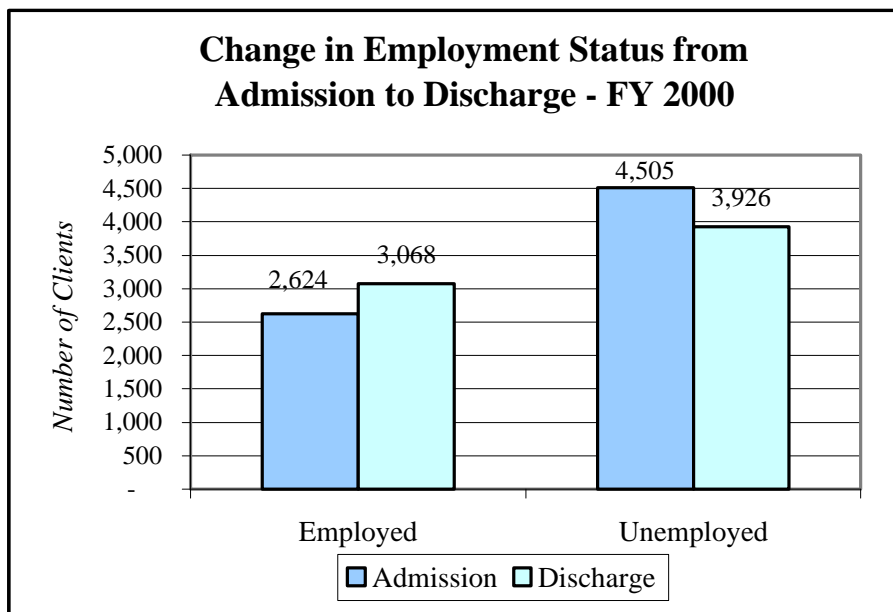
Clients in treatment improve their living status.

The first chart shows the living status of clients at time of admission and at time of discharge. It appears that clients enter more stable living arrangements after treatment, even though they are not fully able to cover the costs on their own (dependent).



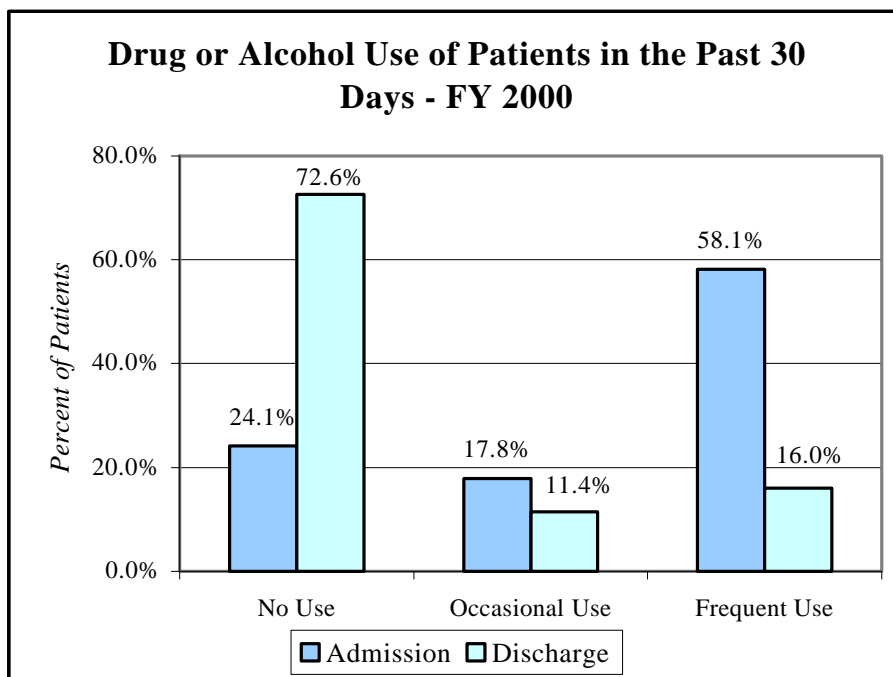
Clients receiving treatment improve their employment status.

The second chart depicts changes in employment status from when clients entered treatment and at discharge. The number of employed increased and the number of unemployed decreased with completion of treatment.



Level of substance abuse reduced while in treatment.

The third chart shows reported decreases in incidence of clients' substance abuse 30 days prior to admission compared with 30 days prior to discharge. This includes all programs, not just resident treatment programs. It also includes individuals who do not complete treatment programs.



3.1-Administration

Recommendation

The Analyst recommends an appropriation of just under \$1.5 million (\$764,300 General Fund) for the Division of Substance Abuse Administration for FY 2002. This includes the \$56,000 General Fund transfer from the Executive Director's Office budget for one full time employee.

	2000	2001	2002	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	710,064	722,100	764,300	42,200
Federal Funds	580,830	641,700	651,300	9,600
Dedicated Credits Revenue	(15,157)	11,700	11,500	(200)
Transfers - Other Agencies		78,600	22,200	(56,400)
Beginning Nonlapsing	12,373			
Lapsing Balance	(4,637)			
Total	<u>\$1,283,473</u>	<u>\$1,454,100</u>	<u>\$1,449,300</u>	<u>(\$4,800)</u>
Expenditures				
Personal Services	832,142	1,094,200	1,090,800	(3,400)
In-State Travel	10,986	11,000	11,000	
Out of State Travel	23,273	23,300	23,300	
Current Expense	271,884	227,900	226,500	(1,400)
DP Current Expense	145,188	97,700	97,700	
Total	<u>\$1,283,473</u>	<u>\$1,454,100</u>	<u>\$1,449,300</u>	<u>(\$4,800)</u>

Purpose

The State Office administers state and federal substance abuse programs. Local substance abuse authorities provide services. Services include education, prevention, and treatment. The state office is responsible for data collection and reporting required by federal grant programs. It provides technical, research and fiscal assistance to the local substance abuse authorities. It is responsible for the establishment of abuse prevention programs in cooperation with the State Office of Education and other agencies.

3.2 State Services

Recommendation

The Analyst's recommended FY 2002 budget for State Services total nearly \$6.5 million, including \$590,700 from the General Fund.

	2000 Actual	2001 Estimated	2002 Analyst	Est/Analyst Difference
Financing				
General Fund	514,136	590,700	590,700	
Federal Funds	2,988,096	5,470,600	6,058,600	588,000
Federal Mineral Lease	0			
Total	<u>\$3,502,232</u>	<u>\$6,061,300</u>	<u>\$6,649,300</u>	<u>\$588,000</u>
Expenditures				
Personal Services	43,905	160,500	160,500	
Current Expense	30			
Other Charges/Pass Thru	3,458,297	5,900,800	6,488,800	588,000
Total	<u>\$3,502,232</u>	<u>\$6,061,300</u>	<u>\$6,649,300</u>	<u>\$588,000</u>
FTE/Other				
Total FTE	2	1	1	

Purpose

While most Division funds are passed through to local substance abuse authorities, the Division keeps some funds for statewide programs. By Board policy, the Division may retain up to 10 percent of these funds for substance abuse services described below:

- ▶ *Drug Free Schools and Communities:* A specific federal grant to local authorities to provide prevention and education programs for high-risk youth and the general public.
- ▶ *State Office of Education:* The State Office of Education provides curriculum and training in drug abuse prevention.
- ▶ *Department of Corrections:* The Department of Corrections provides substance abuse treatment services at the Utah State Prison.
- ▶ *University of Utah:* The University of Utah provides counseling education, clinic services, evaluation and data analysis and operates the Utah School of Alcohol and Other Drug Dependencies.
- ▶ *Federal Grants:* The Division has several federal grants including a Treatment Needs grant, TOPPS I and II which are treatment outcomes measurement grants, two prevention grants studying risk and protective factors in the State, and a grant looking at drug and alcohol use among arrested persons. The Division was recently awarded a three year \$2.9 million federal incentive grant (total \$8.7 million) for development of a comprehensive statewide strategy to coordinate, redirect, and leverage substance abuse prevention resources.

Medical Director

The Division's proposed new Medical Director position would be funded in the State Services program. The funding (\$160,500) for the position comes from existing State funds that will be covered by growth in the Substance Abuse Treatment and Prevention grant. This position will be a resource for all the local substance abuse authorities around the State. Substance abuse treatment relies more and more on medicinal aspects. That requires the involvement of a medical specialty known as "addiction physician" of which there are very few in the State. Participation in the federal Substance Abuse and Prevention Treatment grant (SAPT) also requires the involvement of a "State Medical Director" in terms of policy formulation and oversight. This new position will serve both of these needs. The local substance abuse authorities support the creation of this position.

3.3 Local Services**Recommendation**

The Fiscal Analyst recommends an FY 2002 budget for Local Services totaling \$21,8 million, including \$9.4 million from the General Fund, to be distributed to the local substance abuse authorities.

	2000	2001	2002	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
General Fund	9,435,000	9,367,800	9,367,800	
Federal Funds	11,533,758	12,441,600	12,441,600	
Total	\$20,968,758	\$21,809,400	\$21,809,400	\$0
Expenditures				
Other Charges/Pass Thru	20,968,758	21,809,400	21,809,400	
Total	\$20,968,758	\$21,809,400	\$21,809,400	\$0
FTE/Other				

Purpose

County commissioners are designated as the local substance abuse authorities in the state. The counties may join together to provide or contract for these services, including prevention, intervention, and treatment. The substance abuse authorities are required to provide a minimum 20 percent match for funds received. There are currently 13 substance abuse centers in the State: Bear River, Weber, Davis, Salt Lake, Wasatch, Central Utah, Southwest, Four Corners, San Juan, Uintah, Summit, Utah and Tooele.

3.4 DUI Fines

Recommendation

The Division's expenditures from this General Fund Restricted Account are limited to the lesser of the amount authorized by the Legislature or by the availability of funds. As collections are expected to exceed \$950,000, the Fiscal Analyst recommends the Legislature increase the appropriation from this fund by \$100,000 for FY 2002, to a total of \$1,050,000.

	2000	2001	2002	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
GFR - Intoxicated Driver Rehab	950,000	950,000	1,050,000	100,000
Total	<u>\$950,000</u>	<u>\$950,000</u>	<u>\$1,050,000</u>	<u>\$100,000</u>
Expenditures				
Other Charges/Pass Thru	950,000	950,000	1,050,000	100,000
Total	<u>\$950,000</u>	<u>\$950,000</u>	<u>\$1,050,000</u>	<u>\$100,000</u>
FTE/Other				

Purpose

The Division oversees the Intoxicated Driver Rehab Trust Account. The state receives 7.5 percent of the surcharges levied on persons convicted of a felony, class A, or B misdemeanor. 0 These fees on fines are appropriated to the Division and then distributed to the 13 local substance abuse authorities by formula to support education and intervention services for drivers guilty of driving under the influence. The formula is driven by the prevalence study of substance abuse as well as by overall population.

4.0 Additional Information: Division of Substance Abuse**4.1 Funding History**

	1998	1999	2000	2001	2002
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	10,123,500	10,401,500	10,659,200	10,680,600	10,722,800
Federal Funds	12,034,644	12,008,495	15,102,684	18,553,900	19,151,500
Dedicated Credits Revenue	133,864	(4,948)	(15,157)	11,700	11,500
Federal Mineral Lease			0		
GFR - Intoxicated Driver Rehab	950,000	950,000	950,000	950,000	1,050,000
Transfers - Other Agencies		12,368		78,600	22,200
Transfers - Within Agency	21,270				
Beginning Nonlapsing	4,919	8,229	12,373		
Closing Nonlapsing	(8,229)	(12,373)			
Lapsing Balance		(28,315)	(4,637)		
Total	\$23,259,968	\$23,334,956	\$26,704,463	\$30,274,800	\$30,958,000
Programs					
Administration	1,076,113	1,267,048	1,283,473	1,454,100	1,449,300
State Services	2,546,482	2,197,322	3,502,232	6,061,300	6,649,300
Local Services	18,563,896	18,948,901	20,968,758	21,809,400	21,809,400
Drivers Under the Influence	950,000	921,685	950,000	950,000	1,050,000
DHS Substance Abuse Extra	123,477				
Total	\$23,259,968	\$23,334,956	\$26,704,463	\$30,274,800	\$30,958,000
Expenditures					
Personal Services	777,196	841,254	876,047	1,254,700	1,251,300
In-State Travel	10,169	10,966	10,986	11,000	11,000
Out of State Travel	11,810	17,665	23,273	23,300	23,300
Current Expense	352,955	298,375	271,914	227,900	226,500
DP Current Expense	47,460	126,977	145,188	97,700	97,700
Other Charges/Pass Thru	22,060,378	22,039,719	25,377,055	28,660,200	29,348,200
Total	\$23,259,968	\$23,334,956	\$26,704,463	\$30,274,800	\$30,958,000
FTE/Other					
Total FTE	17	18	18	24	25

4.2-Federal Funds

Program	FY 2000 Actual	FY 2001 Authorized	FY 2002 Analyst
Drug Free Schools	\$571,004	\$561,800	\$561,700
State Matching Funds	0	0	0
Totals for this grant/contract	\$571,004	\$561,800	\$561,700
DHS Other Grants	\$2,000,966	\$3,849,000	\$4,446,700
State Matching Funds	0	0	0
Totals for this grant/contract	\$2,000,966	\$3,849,000	\$4,446,700
DHS SAPT Block Grant*	\$12,530,714	\$14,143,100	\$14,143,100
State Matching Funds	0	0	0
Totals for this grant/contract	\$12,530,714	\$14,143,100	\$14,143,100
<i>* No direct match required, except for "maintenance of effort."</i>			
Total Federal Funds	\$15,102,684	\$18,553,900	\$19,151,500
State Matching Funds	0	0	0
Total Funds	<u>\$15,102,684</u>	<u>\$18,553,900</u>	<u>\$19,151,500</u>